

## Message Text

UNCLASSIFIED

PAGE 01 PORT A 01739 01 OF 03 140618Z  
ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 PPTE-00 VO-03 SIG-02  
MMO-04 /026 W

-----140622Z 126967 /12

R 131856Z MAY 77  
FM AMEMBASSY PORT AU PRINCE  
TO SECSTATE WASHDC 4951

UNCLAS SECTION 1 OF 3 PORT AU PRINCE 1739

E.O. 11652: N/A  
TAGS: CGEN, APER, ABUD, HA  
SUBJECT: FY-1979 CONSULAR PACKAGE

REF: (A) STATE 87841, (B) PORT AU PRINCE 1457, (C) PORT AU PRINCE 169  
5

FY-1976 FY-1977 FY-1978 FY-1979  
ACTUAL ESTIMATE ESTIMATE ESTIMATE  
10/1/75 TO10/1/76 TO10/1/77 TO10/1/78 TO  
9/30/76 9/30/77 9/30/78 9/30/79

SCHEDULE I - IMMIGRANT VISAS  
ARA  
PORT-AU-PRINCE, HAITI

|                   |       |       |       |       |
|-------------------|-------|-------|-------|-------|
| 1. IV'S ISSUED    | 4,064 | 4,200 | 5,150 | 5,375 |
| 2. IV'S REFUSED   | 3,276 | 3,300 | 4,000 | 4,225 |
| 3. TOTAL IV CASES | 7,340 | 7,500 | 9,150 | 9,600 |

### MAN-HOURS UTILIZED

#### AMERICAN:

|                        |       |       |       |       |
|------------------------|-------|-------|-------|-------|
| 4. FULL TIME PERMANENT | 1,900 | 3,925 | 5,400 | 5,400 |
| 5. TEMPORARY DETAIL    | 80    | -     | -     | -     |
| 6. PIT                 | -     | -     | -     | -     |

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7. SUB-TOTAL AMERICAN  
MAN-HOURS 1,980 3,925 5,400 5,400  
BROUGHT FORWARD..... 1,980 3,925 5,400 5,400  
LOCAL:

|                        |        |        |        |        |
|------------------------|--------|--------|--------|--------|
| 8. FULL TIME-PERMANENT | 13,953 | 17,400 | 18,000 | 19,800 |
| 9. TEMPORARY DETAIL    | -      | -      | -      | -      |

10. PIT - - - -  
 11. SUB-TOTAL LOCAL  
 MAN-HOURS 13,953 17,400 18,000 19,800  
 12. TOTAL IV MAN-HOURS 15,933 21,325 23,400 25,200  
 PERCENT OF TOTAL IV CASES REQUIRING:  
 13. USE OF INTERPRETER 30 PERCENT (CREOLE)  
 14. THIRD COUNTRY CHECK 0.1 PERCENT

## SCHEDULE II - NONIMMIGRANT VISAS

ARA

PORT-AU-PRINCE, HAITI

15. NIV'S ISSUED 14,656 15,000 17,250 19,840  
 16. NIV'S REFUSED 5,111 7,500 8,625 9,920  
 17. TOTAL NIV CASES 19,767 22,500 25,875 29,760  
 MAN-HOURS UTILIZED

## AMERICAN:

18. FULL TIME PERMANENT 4,064 3,400 5,000 5,750  
 19. TEMPORARY DETAIL - 1,120 700 700  
 20. PIT - - - -  
 21. SUB-TOTAL (AMERICAN) 4,064 4,520 5,700 6,450

CARRIED FORWARD.....

BROUGHT FORWARD..... 4,064 4,520 5,700 6,450

## LOCAL

22. FULL TIME PERMANENT 3,600 4,000 4,600 5,290  
 23. TEMPORARY DETAIL - - - -  
 24. PIT 720 500 700 700  
 25. SUB-TOTAL (LOCAL) 4,320 4,500 5,300 5,990

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26. TOTAL NIV MAN-HOURS 8,384 9,020 11,000 12,440  
 27. NIV FEES COLLECTED \$10,500  
 28. BORDER CROSSING CARDS ISSUED 0  
 29. CREW LIST VISAS ISSUED 73  
 30. NAMES ON CREW LIST VISAS FY-76 7,432  
 31. INTERVIEWS 90 PERCENT  
 32. USE OF INTERPRETER 15 PERCENT (CREOLE)  
 33. THIRD COUNTRY CHECK 1 PERCENT

## SCHEDULE III - SPECIAL CONSULAR SERVICES

ARA

PORT-AU-PRINCE, HAITI

34. AMERICAN CITIZENS DEATHS 19 20 20 20  
 35. ESTATE/PROPERTY CLAIMS 5 15 15 15  
 36. NOTARIALS 3,559 3,600 3,700 3,800  
 37. WELFARE/WHEREABOUTS 95 100 100 100  
 38. ARREST 8 30 30 30  
 39. SEAMAN & SHIPPING 11 10 10 10

40. OTHER AGENCY SERVICES 1,500 1,600 1,700 1,800  
 41. TOTAL SCS CASES 5,197 5,375 5,575 5,775  
 MAN-HOURS UTILIZED  
 AMERICAN  
 42. FULL TIME PERMANENT 1,260 1,260 1,260 1,260  
 43. TEMPORARY DETAIL - - - -  
 44. PIT - - - -  
 45. SUB-TOTAL AMERICAN  
 MAN-HOURS 1,260 1,260 1,260 1,260  
 LOCAL  
 46. FULL TIME PERMANENT 1,800 1,800 1,800 1,800  
 47. TEMPORARY DETAIL - - - -  
 48. PIT - - - -  
 49. SUB-TOTAL (LOCAL) 1,800 1,800 1,800 1,800  
 50. TOTAL SCS MAN-HOURS 3,060 3,060 3,060 3,060  
 51. TREASURY CHECKS FY-76 1,973

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SCHEDULE IV - CITIZENSHIP & PASSPORT SERVICES

ARA

PORT-AU-PRINCE, HAITI

52. PPT. APPLS. EXECUTED 243 250 250 250  
 53. PTT. APPLS. EXAMINED 0 0 0 0  
 54. FEE PASSPORTS ISSUED 245 250 250 250  
 55. NO-FEE PPT'S ISSUED 0 0 0 0  
 56. PPT'S AMENDED OR EXTENDED 14 25 30 30  
 57. NEW REGISTRATION APPLS. 344 350 350 350  
 CARRIED FORWARD..... 846 875 880 880

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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 PPTE-00 SCS-05 VO-03 SIG-02

MMO-04 /026 W

-----140621Z 126838 /11

R 131856Z MAY 77

FM AMEMBASSY PORT AU PRINCE

TO SECSTATE WASHDC 4952

## UNCLAS SECTION 2 OF 3 PORT AU PRINCE 1739

|                           |     |     |     |     |
|---------------------------|-----|-----|-----|-----|
| BROUGHT FORWARD           | 846 | 875 | 880 | 880 |
| 58. REPORT OF BIRTHS      | 36  | 40  | 40  | 40  |
| 59. WITNESS TO MARRIAGE   | 1   | 2   | 2   | 2   |
| 60. WAIVER OF PASSPORTS   | 0   | 0   | 0   | 0   |
| 61. SUB-TOTAL PPT. CASES  | 883 | 917 | 922 | 922 |
| 62. IDENTITY CARDS ISSUED | 1   | 0   | 0   | 0   |
| 63. TOTAL PP. CASES       | 884 | 917 | 922 | 922 |

MAN-HOURS UTILIZED  
AMERICAN

|                         |     |     |     |     |
|-------------------------|-----|-----|-----|-----|
| 64. FULL TIME PERMANENT | 540 | 540 | 540 | 540 |
| 65. TEMPORARY DETAIL    | -   | -   | -   | -   |
| 66. PIT                 | -   | -   | -   | -   |
| 67. SUB-TOTAL AMERICAN  |     |     |     |     |
| MAN-HOURS               | 540 | 540 | 540 | 540 |

## LOCAL

|                                |       |       |       |       |
|--------------------------------|-------|-------|-------|-------|
| 68. FULL TIME PERMANENT        | 1,200 | 1,800 | 1,800 | 1,800 |
| 69. TEMPORARY DETAIL           | -     | -     | -     | -     |
| 70. PIT                        | -     | -     | -     | -     |
| 71. SUB-TOTAL LOCAL MAN-HOURS  | 1,200 | 1,800 | 1,800 | 1,800 |
| 72. TOTAL PPT MAN-HOURS        | 1,740 | 2,340 | 2,340 | 2,340 |
| 73. AMER. REGISTERED (3/31/77) | 1,000 |       |       |       |

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## AMERICAN CITIZENS RESIDENT:

74. OFFICIAL 3,000  
75. NON-OFFICIALS 123

## SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

ARA  
PORT AU PRINCE, HAITI

FY-1976

## HOURS GAINED AMERICAN LOCAL

|                 |     |     |
|-----------------|-----|-----|
| OVERTIME        | 500 | 100 |
| DETAILS IN      | 80  | 0   |
| HOURS LOST      |     |     |
| DETAILS OUT     | 0   | 0   |
| STAFFING GAPS   | 0   | 0   |
| PROLONGED LEAVE | 0   | 0   |

ARA

PORT AU PRINCE, HAITI

| AMERICANS:             | VISAS | SCS/PPT | GENERAL | TOTAL |
|------------------------|-------|---------|---------|-------|
| 76. AUTHORIZED 6/30/76 | 4     | .5 .5   | 1       | 6     |
| 77. AUTHORIZED 3/31/77 | 6     | .5 .5   | 1       | 8     |
| 78. FILLED 3/31/77     | 4     | .5 .5   | 1       | 6     |

INCREASE/DECREASE

|                      |   |   |   |   |
|----------------------|---|---|---|---|
| 79. REQUIRED FY-1978 | 0 | 0 | 0 | 0 |
| 80. REQUIRED FY-1979 | 0 | 0 | 0 | 0 |

LOCALS:

|                        |    |     |   |    |
|------------------------|----|-----|---|----|
| 81. AUTHORIZED 6/30/76 | 10 | 1 1 | 1 | 13 |
| 82. AUTHORIZED 3/31/77 | 14 | 1 1 | 1 | 17 |
| 83. FILLED 3/31/77     | 14 | 1 1 | 1 | 17 |

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INCREASE/DECREASE

|                      |   |     |   |   |
|----------------------|---|-----|---|---|
| 84. REQUIRED FY-1978 | 1 | 0 0 | 0 | 1 |
| 85. REQUIRED FY-1979 | 1 | 0 0 | 0 | 1 |

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

ARA

PORT AU PRINCE, HAITI

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:

AMERICAN 0 LOCAL 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN  
FEDERAL BENEFITS:

AMERICAN N/A LOCAL N/A

HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES  
ON FEDERAL BENEFITS:

AMERICAN 280 LOCAL 150

B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATIONS (CHECK ONE)

1. NOE DONE
2. DONE BY SY
3. DONE BY CONSULAR SECTION X
- A. SPECIAL FRAUD UNIT OR

B. REGULAR PERSONNEL X

IF DONE BY CONSULAR UNIT, MAN-HOURS FOR:

AMERICAN LOCAL  
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|                   |     |     |
|-------------------|-----|-----|
| VISA APPLICATIONS | 300 | 100 |
| PPT. APPLICATIONS | 20  | 40  |
| DONE FOR INS      | 0   | 0   |

OF CASES INVESTIGATED, WHAT PERCENT FINNALLY ISSUED:

VISAS IV 50 PERCENT - NIV 20 PERCENT  
PPT 50 PERCENT

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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 VO-03 PPTE-00 SIG-02  
MMO-04 /026 W

-----140621Z 126886 /12

R 131856Z MAY 77  
FM AMEMBASSY PORT AU PRINCE  
TO SECSTATE WASHDC 4953

UNCLAS SECTION 3 OF 3 PORT AU PRINCE 1739

C. U.S. CITIZENS IN JAIL 3/31/77: 0

D. SERVICES FOR INS:

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS 120
2. NUMBER OF I-151 CARDS SURRENDERED 116
3. I-151 CARD INTERVIEWS - LOST OR STOLEN 61

E. LOSS OF NATIONALITY CASES 0

F. LOST PASSPORT CASES PROCESSED 11

G. CONSULAR AGENTS N/A

H. CONSULAR STAFFING PATTERN: (BEING POUCHED)

I. REMARKS

1. THE CONSULAR SECTION AT PORT AU PRINCE IS DEEP IN A PERIOD OF TRANSITION. A NEW BUILDING WAS OCCUPIED DECEMBER 1976 AND FOUR NEW FSL POSITIONS WERE FILLED THAT SAME MONTH. TWO NEW AMERICAN POSITIONS WERE ESTABLISHED IN FY-1976. WHEN ALL AMERICAN POSITIONS ARE FILLED EFFECTIVE THIS SEPTEMBER, SIX OF THE EIGHT CONSULAR OFFICERS AT POST WILL HAVE ARRIVED DURING 1977\* THE SECTION HAS BEEN UNDERSTAFFED FOR YEARS, BARELY ABLE MOST TIMES TO TAKE CARE OF DAY-TO-DAY WORK, AND NOT ABLE TO DO THE AMOUNT OF INVESTIGATION IMPERATIVE IN THIS HIGH FRAUD-INCIDENCE COUNTRY. NEW PERSONNEL WILL ENABLE US TO INCREASE VISA SCREENING TIME, DO MORE INVESTIGATORY WORK AND IMPROVE SERVICE TO THE PUBLIC.

2. IMMIGRANT VISAS: THE INCREASED STAFF WILL NOT GENERATE AN IMMEDIATE CORRESPONDING INCREASE IN WORKLOAD FOR VARIOUS REASONS.  
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TWO OF THE FOUR FSL POSITIONS ADDED DECEMBER 1976 UNDER THE "WESTERN HEMISPHERE PACKAGE" ARE BEING UTILIZED AS BADLY NEEDED RECEPTIONISTS FOR THE CONSULAR SECTION AND, THEREFORE, ARE UNAVAILABLE FOR IV WORK. ONE OF THE TWO ALSO SERVES AS CASHIER. IV FILES URGENTLY NEED REORGANIZATION. IMPROVEMENTS IN PROCEDURES AND WORKFLOW ARE NECESSARY TO BETTER UTILIZE THE NEW SPACE. UNTIL APRIL 1977 THE IV UNIT HAD ONLY ONE FULL-TIME OFFICER. TWO ARE PRESENTLY ASSIGNED, AND A THIRD WILL BE ABOARD IN SEPTEMBER 1977. AS NEW IV OFFICERS BECOME FULLY EFFECTIVE, THEY WILL BE WORKING ON BACKLOGS, IMPROVING PROCEDURES AND CARRYING OUT INVESTIGATIONS, IN ADDITION TO PROCESSING CASES. CROSS-TRAINING OF LOCAL STAFF, PRESENTLY UNDERWAY, SLOWS DOWN PRODUCTIVITY, WHICH IS NOT HIGH HERE TO BEGIN WITH. THEREFORE, THE CASELOAD WILL BE EXPANDED GRADUALLY AS TIME GOES ON. NO NEW AMERICAN POSITIONS ARE NEEDED IN FY-'78 AND '79, BUT ONE ADDITIONAL LOCAL POSITION FOR IV WORK WILL BE NECESSARY BY FY-'79.

3. NONIMMIGRANT VISAS:

THE NIV CASELOAD PROJECTIONS GIVEN IN THIS YEAR'S CONSULAR PACKAGE FOR FISCAL YEARS 1977 THROUGH 1979 ARE SOMEWHAT MORE CONSERVATIVE THAN THOSE GIVEN LAST YEAR. IN FACT, DURING FY-1976, THERE WAS NO INCREASE IN VISA CASELOAD AT ALL. THERE ARE TWO REASONS FOR THIS DEVELOPMENT.

FIRST, DURING MOST OF FY-1976 THE NIV SECTION WAS FUNCTIONING UNDER AN APPOINTMENT SYSTEM, WHICH LIMITED TO NUMBER OF APPLICANTS WHO COULD BE SEEN IN ONE DAY AND RESULTED IN A CONTINUING BACKLOG OF NEARLY 5,000 PERSONS. THUS, THE TOTAL NUMBER OF THOSE WISHING TO MAKE APPLICATION FOR NIV'S COULD NOT BE INTERVIEWED IN FY-1976. THE APPOINTMENT SYSTEM WAS ENDED IN FEBRUARY 1977 AND, CONSEQUENTLY, WE EXPECT AN INCREASED NUMBER OF APPLICANTS IN FY-1977. SOME INCREASE IS

ALREADY EVIDENT.

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A SECOND REASON FOR THE LEVELING-OFF OF THE NIV CASELOAD DURING FY-1976 WAS UNDOUBTEDLY THE TIGHTENING OF THE NIV UNIT'S SCREENING PROCEDURES. WE BELIEVE THAT A CONSIDERABLE NUMBER OF LESS-QUALIFIED APPLICANTS HAVE BEEN DISCOURAGED BY THE INCREASING REFUSAL RATE IN NIV'S. HOWEVER, WE PRESUME THAT WHEN IT BECOMES EVIDENT THAT THIS IS NOT JUST A TEMPORARY TREND, THESE LARGELY UNQUALIFIED APPLICANTS WILL REAPPEAR AS THEIR ECONOMIC PROSPECTS IN HAITI CONTINUE TO BE SEVERELY LIMITED AND THEY ARE FORCED TO SEEK OTHER ALTERNATIVES.

NIV REFUSALS:

THE PROJECTED FIGURES ASSUME A 33 PERCENT REFUSAL RATE. FROM JANUARY/MARCH 1976 TO JANUARY/MARCH 1977 THE REFUSAL RATE HAS INCREASED FROM 20 PERCENT TO 32 PERCENT. THE NUMBER OF FIRST-TIME APPLICANTS (MANY OF WHOM ARE ALMOST CERTAINLY CRYPTO-IMMIGRANTS) REMAINS HIGH AND THE REFUSAL RATE AMONG THEM IS NOW 85/90 PERCENT.

THE EMBASSY IS REQUESTING AUTHORITY TO FILL EFFECTIVE JULY 1, 1977 A PREVIOUSLY AUTHORIZED LOCAL POSITION, WHICH WOULD BE UTILIZED FOR NIV WORK. THEREFORE, NO NEW POSITIONS FOR FY-78 ARE REQUESTED IN THIS CONSULAR PACKAGE.

4. CONCLUSION: AFTER CAREFUL ANALYSIS OF IV AND NIV PROJECTED WORKLOAD INCREASES, THE POST WISHES TO MODIFY THE POSITION REQUESTS MADE IN THE CURRENT PARM SUBMISSION. NO RPT NO ADDITIONAL AMERICAN POSITION IS REQUESTED FOR FY 79 AND ONE, NOT TWO, LOCAL POSITION IS NECESSARY FOR FY 79.  
ISHAM

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Review Content Flags:**  
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**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
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**Review Release Event:** n/a  
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**SAS ID:** 2535623  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FY-1979 CONSULAR PACKAGE  
**TAGS:** CGEN, APER, ABUD, HA  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/2c683895-c288-dd11-92da-001cc4696bcc  
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